

***KANSAS DEVELOPMENT FINANCE AUTHORITY
A COMPONENT UNIT OF THE STATE OF KANSAS***

FINANCIAL STATEMENTS

YEARS ENDED JUNE 30, 2023 AND 2022

AND

INDEPENDENT AUDITOR'S REPORT

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FINANCIAL STATEMENTS

Years Ended June 30, 2023 and 2022

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Kansas Development Finance Authority
Topeka, Kansas

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the Kansas Development Finance Authority (KDFA), a component unit of the State of Kansas, as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise KDFA's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of KDFA, as of June 30, 2023 and 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of KDFA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the year ended June 30, 2023, KDFA adopted Government Accounting Standards Board Statement 91: *Conduit Debt Obligations*, which was retroactively applied to all years presented. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about KDFA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of KDFA's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about KDFA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise KDFA's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2023 on our consideration of KDFA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the KDFA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering KDFA's internal control over financial reporting and compliance.

Allen, Gibbs & Houlik, L.C.
CERTIFIED PUBLIC ACCOUNTANTS

Wichita, KS
November 1, 2023

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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MANAGEMENT'S DISCUSSION AND ANALYSIS

Years Ended June 30, 2023 and 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion of the Kansas Development Finance Authority's (KDFA) operations and financial position should be read in conjunction with the financial statements and appropriate notes appearing elsewhere in this document.

FINANCIAL HIGHLIGHTS

- KDFA's total net position decreased by \$197,259 from the previous year.
- During the year, KDFA's expenses exceeded revenues by \$197,259. KDFA had operating expenses of \$1,612,314 in 2023 compared to \$1,656,684 in 2022, and operating revenues of \$1,374,152 and \$2,442,534 for those same years.
- Revenues received but not earned (unearned revenues) decreased by \$302,560 to \$2,914,028 during fiscal 2023.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of 2 parts: (1) management's discussion and analysis (this section) and (2) the basic financial statements. The financial statements also include notes which provide more detailed data.

FINANCIAL ANALYSIS OF KDFA AS A WHOLE

The following analysis focuses on KDFA's operating assets, deferred outflows, liabilities, and deferred inflows. The following table is reflective of restatement to 2022 related to the implementation of GASB 91.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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MANAGEMENT'S DISCUSSION AND ANALYSIS

Years Ended June 30, 2023 and 2022

	In Thousands of Dollars			Increase (Decrease)	
	2023	2022	2021	2023 vs. 2022	2022 vs. 2021
	2023	2022	2021	2022	2021
Current and other assets	\$ 186,504	\$ 202,267	\$ 13,575	(15,763)	\$ 188,692
Other noncurrent assets	2,938,523	2,863,559	--	74,964	2,863,559
Capital assets	376	534	591	(158)	(57)
Total assets	<u>3,125,403</u>	<u>3,066,360</u>	<u>14,166</u>	<u>59,043</u>	<u>3,052,194</u>
Deferred outflows - pension	440	291	307	149	(16)
Deferred outflows - OPEB	2	--	14	2	(14)
Deferred outflows - deferred refunding	2,219	3,293	0	(1,074)	3,293
Total deferred outflows	<u>2,661</u>	<u>3,584</u>	<u>321</u>	<u>(923)</u>	<u>3,263</u>
Long-term liabilities	2,943,883	2,869,710	3,983	74,173	2,865,727
Other liabilities	174,952	190,534	1,059	(15,582)	189,475
Total liabilities	<u>3,118,835</u>	<u>3,060,244</u>	<u>5,042</u>	<u>58,591</u>	<u>3,055,202</u>
Deferred inflows - pension	74	347	184	(273)	163
Deferred inflows - OPEB	25	24	21	1	3
Total deferred inflows	<u>99</u>	<u>371</u>	<u>205</u>	<u>(272)</u>	<u>166</u>
Total net position	<u>\$ 9,130</u>	<u>\$ 9,329</u>	<u>\$ 9,240</u>	<u>\$ (199)</u>	<u>\$ 89</u>
Operating revenues	\$ 1,374	\$ 2,443	\$ 2,091	\$ (1,069)	\$ 352
Non-operating revenues	46	(691)	40	737	(731)
Total revenues	<u>1,420</u>	<u>1,752</u>	<u>2,131</u>	<u>(332)</u>	<u>(379)</u>
Operating expenses	1,612	1,657	1,655	(45)	2
Non-operating expenses	5	6	8	(1)	(2)
Total expenses	<u>1,617</u>	<u>1,663</u>	<u>1,663</u>	<u>(46)</u>	<u>--</u>
Excess of revenues over expenses (expenses over revenues)	<u>(197)</u>	<u>89</u>	<u>468</u>	<u>(286)</u>	<u>(379)</u>
Change in net position	<u>\$ (197)</u>	<u>\$ 89</u>	<u>\$ 468</u>	<u>\$ (286)</u>	<u>\$ (379)</u>

Total assets, deferred outflows, liabilities, deferred inflows, and net position: Overall, the significant balance sheet accounts such as cash, investments, and unearned revenues fluctuate depending on the number and dollar amount of bond issuances completed each year. In fiscal 2023 and 2022, approximately \$244,594,000 and \$1,025,281,000 were issued in bonds each year, respectively. In 2023, GASB statement No. 91 was implemented and retroactively applied to 2022. The effects of this statement were not applied to 2021.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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MANAGEMENT'S DISCUSSION AND ANALYSIS

Years Ended June 30, 2023 and 2022

Change in net position: The majority of K DFA's revenue comes from issuance fees and annual fees, which produce approximately 87% of K DFA's operating revenues. The amount of revenues from K DFA's issuance fee decreased to \$447,660 in 2023 from \$1,123,357 in 2022. Additionally, the amount of revenues from K DFA's annual fee decreased to \$745,752 in 2023 from \$1,091,779 in 2022.

Overall operating expenses decreased by \$44,370 as a result of increases and decreases to various expenditures. The amount recorded in professional services expense decreased by \$25,256 mainly due to lower post-issuance compliance costs.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets: Capital assets include furniture, office and computer equipment, building improvements and leases. Improvements are depreciated over the ten-year life of the lease. Furniture and equipment are depreciated over a three to five year time frame. Leases are depreciated over the five-year term of the lease. For additional information on capital assets, see Note 3.

Long-term Debt: See financial highlights above for discussion of unearned revenues. In the current year, the adoption of GASB Statement No. 91 resulted in a significant impact on K DFA's financial statements as debt that was previously classified as conduit debt is now being reported on K DFA's balance sheet. For additional information on debt, see Notes 4, 5, 6 and supplementary information.

ECONOMIC FACTORS

Attributable to significant inflationary pressures, in March of 2022, the Federal Reserve began moving from a position of quantitative easing to one of quantitative tightening and raising interest rates with the effect of making borrowing costs higher for everyone, including municipal issuers. The Federal Reserve has continued to increase rates over the last 17 months, but has slowed, choosing not to increase rates at their recent September meeting. The combination of higher rates, and unusually full State coffers as a result of Federal Covid stimulus funds have led to the State of Kansas cash funding various projects, including renovation of the Docking State Office Building and construction of a laboratory for the Kansas Department of Health and Environment that in most years would be paid for through a debt issuance transaction.

The State of Kansas monthly revenues have continued to exceed Consensus Revenue Estimates for the State in 2023 and until this trend reverses, it is likely the State will continue to pay for most capital improvements with cash on hand.

The Regents Institutions, however, appear to be slowly pivoting back to some debt financing. The 2023 Kansas Legislature authorized the issuance of \$15 million in bonds to demolish certain facilities and construct a new school of nursing and student wellness center on the campus of Emporia State University, and authorized \$17,850,000 in bonds for new stadium facilities on the campus of Wichita State University. The legislature also authorized \$15,200,000 in bonds for the construction and equipment of the NIAR Technology and Innovation building on the WSU campus. K DFA is also being consulted by certain Regents Institutions regarding the financing of other new capital facilities and projects.

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MANAGEMENT'S DISCUSSION AND ANALYSIS

Years Ended June 30, 2023 and 2022

Higher interest rates mean the KDHE State Revolving Loan Water Fund's (the "SRF program") subsidized rates are again more attractive to municipal borrowers than accessing the markets on their own. KDFA again expects to issue bonds for the SRF Program to provide new money to meet loan volume and provide match funds for the EPA capitalization grants.

Additionally, KDFA is working on several housing transactions and expects to continue to see new affordable housing issuance activity and potentially other private activity bond business.

KDFA occasionally experiences periods of lower issuance activity, historically offset by many more years with significant activity. We expect this pattern to continue.

CONTACTING KDFA'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of KDFA's finances and to demonstrate KDFA's accountability for funds received. If you have questions about this report or need additional information, contact KDFA at 534 S. Kansas Avenue, Suite 800, Topeka, KS 66603.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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BALANCE SHEETS

June 30, 2023 and 2022

ASSETS AND DEFERRED OUTFLOWS

	<u>2023</u>	<u>2022</u> (Restated)
CURRENT ASSETS		
Cash and cash equivalents	\$ 154,748	\$ 112,380
Cash held with fiscal agent	1,687	1,569
Investments	10,113,830	10,398,694
Investments, restricted	2,914,028	3,216,588
Accounts receivable	120,681	89,706
Tax revenue receivable	340,000	--
Other receivables	685	755
Prepaid expenses	91,969	89,815
Bonds receivable from primary government and component units, current portion	<u>172,766,787</u>	<u>188,357,415</u>
Total current assets	<u>186,504,415</u>	<u>202,266,922</u>
NON-CURRENT ASSETS		
Tax revenue receivable	8,690,000	--
Bonds receivable from primary government and component units, long-term portion	2,929,832,754	2,863,559,068
Capital assets:		
Furniture and equipment	375,676	398,743
Building improvements	585,984	585,984
Right-to-use lease	402,204	402,204
Less accumulated depreciation and amortization	<u>(987,668)</u>	<u>(853,104)</u>
Total net capital assets	<u>376,196</u>	<u>533,827</u>
Total non-current assets	<u>2,938,898,950</u>	<u>2,864,092,895</u>
Total assets	<u>3,125,403,365</u>	<u>3,066,359,817</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows - pension	440,209	290,704
Deferred outflows - OPEB	1,601	65
Deferred outflows - deferred refunding	<u>2,219,272</u>	<u>3,293,370</u>
Total deferred outflows of resources	<u>2,661,082</u>	<u>3,584,139</u>
Total assets and deferred outflows of resources	<u>\$ 3,128,064,447</u>	<u>\$ 3,069,943,956</u>

LIABILITIES, DEFERRED INFLOWS AND NET POSITION

	2023	2022 (Restated)
CURRENT LIABILITIES		
Current maturities of long-term debt, net of premium/discount	\$ 173,774,598	\$ 189,431,513
Accrued salaries and related benefits	720,152	630,330
Lease liability, current portion	84,047	82,187
Accounts payable	34,129	35,197
Unearned revenue, current portion	336,770	355,077
Notes payable, current portion	1,920	--
	174,951,616	190,534,304
LONG-TERM LIABILITIES		
Long-term debt, net of premium/discount	2,940,074,215	2,865,778,340
Unearned revenue	2,577,258	2,861,511
Lease liability	76,722	160,768
Notes payable	2,392	--
Total OPEB liability	9,459	6,800
Net pension liability	1,142,757	902,999
	2,943,882,803	2,869,710,418
Total long-term liabilities	2,943,882,803	2,869,710,418
Total liabilities	3,118,834,419	3,060,244,722
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows - pension	74,024	347,142
Deferred inflows - OPEB	24,893	23,722
	98,917	370,864
Total deferred inflows of resources	98,917	370,864
NET POSITION		
Invested in capital assets	211,115	290,872
Unrestricted	8,919,996	9,037,498
	9,131,111	9,328,370
Total liabilities, deferred inflows of resources and net position	\$ 3,128,064,447	\$ 3,069,943,956

The accompanying notes are an integral part of these financial statements.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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STATEMENTS OF REVENUES, EXPENSES,
AND CHANGES IN NET POSITION

Years Ended June 30, 2023 and 2022

	2023	2022 (Restated)
Operating revenues:		
Issuance fees	\$ 447,660	\$ 1,123,357
Annual fees	745,752	1,091,779
Application fees	3,000	7,300
Miscellaneous revenue	177,740	220,098
Total operating revenues	1,374,152	2,442,534
Operating expenses:		
Salaries and related payroll expense	1,137,775	1,074,547
Pension expense	(65,160)	37,370
OPEB expense	2,294	2,284
Telecommunications	9,711	9,609
Maintenance agreements and repairs	20,116	17,585
Publication fees and advertising	389	147
Rents	6,552	6,819
Insurance	55,366	51,567
Travel	675	--
Continuing education expenses	11,512	18,683
Professional services	208,714	233,970
Memberships and subscriptions	8,464	7,886
Professional and office supplies	21,685	22,594
Depreciation and amortization	181,099	160,329
Arbitrage calculation expenses	--	1,750
Miscellaneous	13,122	11,544
Total operating expenses	1,612,314	1,656,684
Operating profit (loss)	(238,162)	785,850
Non-operating revenues (expenses):		
Investment income	257,176	184,325
Interest on leases	(4,602)	(6,421)
Net change in fair value of investments	(211,671)	(874,512)
Total non-operating revenues (expenses)	40,903	(696,608)
Excess of revenues over expenses (expenses over revenue)	(197,259)	89,242
Net position, beginning of year	9,328,370	9,239,128
Net position, end of year	\$ 9,131,111	\$ 9,328,370

The accompanying notes are an integral part of these financial statements.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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STATEMENTS OF CASH FLOWS

Years Ended June 30, 2023 and 2022

	2023	2022 (Restated)
Cash flows from operating activities:		
Cash received from others	\$ 1,343,177	\$ 2,483,490
Cash paid to others	(1,831,787)	(1,246,966)
Net cash flow from operating activities	(488,610)	1,236,524
Cash flows from capital and related financing activities:		
Purchases of capital assets	(23,468)	(103,253)
Proceeds from sale of capital assets	4,111	750
Payments on leases	(82,186)	(80,367)
Interest paid on leases	(4,602)	(6,421)
Proceeds from note payable	5,750	--
Payments on note payable	(1,438)	--
Net cash flow from capital and related financing activities	(101,833)	(189,291)
Cash flows from investing activities:		
Proceeds from sale and maturities of investments	613,121	(79,640)
Purchase of investments	(25,697)	(304,787)
Interest and dividends on investments	45,505	(729,340)
Net cash flow from investing activities	632,929	(1,113,767)
Net change in cash and cash equivalents	42,486	(66,534)
Cash and cash equivalents, beginning of year	113,949	180,483
Cash and cash equivalents, end of year	\$ 156,435	\$ 113,949
Cash and cash equivalents	\$ 154,748	\$ 112,380
Cash held with fiscal agent	1,687	1,569
Total cash	\$ 156,435	\$ 113,949
Reconciliation of operating income to net cash flow from operating activities:		
Operating income (loss)	\$ (238,162)	\$ 785,850
Adjustments to reconcile operating loss to net cash flow from operating activities:		
Depreciation and amortization	181,099	160,329
(Gain) on sale of capital assets	(4,111)	(750)
Change in assets, deferred outflows, liabilities and deferred inflows:		
(Increase) decrease in:		
Accounts receivable	(30,975)	40,956
Other receivables	70	(755)
Prepaid expenses	(2,154)	(17,695)
Deferred outflows - pension	(149,505)	15,843
Deferred outflows - OPEB	(1,536)	13,497
Accrued salaries and related benefits	90,184	84,673
Accounts payable	(1,430)	(21,238)
Unearned revenue	(302,560)	264,039
Total OPEB liability	2,659	(885)
Net pension liability	239,758	(253,237)
Deferred inflows - pension	(273,118)	162,740
Deferred inflows - OPEB	1,171	3,157
Net cash flow from operating activities	\$ (488,610)	\$ 1,236,524

The accompanying notes are an integral part of these financial statements.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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STATEMENTS OF CASH FLOWS
(Continued)

Years Ended June 30, 2023 and 2022

Non-Cash Transactions

The following items are not included in the statements of revenues, expenses, and changes in net position or the statement of cash flows because the amount are paid by various other entities directly to the bond paying agents or trustees.

	<u>2023</u>	<u>2022</u>
Principal payments and redemptions made on revenue bonds	\$ 190,320,833	\$ 830,460,686
Proceeds from revenue bonds	239,929,793	768,420,958
Amortization of deferred refunding	1,074,098	1,936,017
Net change in bonds receivable from primary government and component units	50,683,058	60,103,711

The accompanying notes are an integral part of these financial statements.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
A COMPONENT UNIT OF THE STATE OF KANSAS**

NOTES TO FINANCIAL STATEMENTS

1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity – the Kansas Development Finance Authority (KDFA) was established by Chapter 57, 1987 Session Laws of Kansas. Its enabling statutes are found in K.S.A. 74-8901 et seq., as amended and supplemented. KDFA is a public body politic and corporate, constituting an independent instrumentality of the State of Kansas (State). KDFA was created to enhance the ability of the State to finance capital improvements and improve access to long-term financing for State agencies, political subdivisions, public and private organizations, and businesses.

Executive Reorganization Order No. 30 transferred the Housing Division of the Kansas Department of Commerce and Housing, effective July 1, 2003, to be organized and administered in accordance with the KDFA Act. The new corporation is called the Kansas Housing Resources Corporation (KHRC). KDFA and KHRC have board members in common, but KHRC does not meet the criteria as outlined in the following paragraph to be a component unit of KDFA. Therefore, KHRC issues its own financial statements, and is not included in this report.

Accounting principles generally accepted in the United States of America require that the reporting entity include: (1) the primary government, (2) organizations for which the government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that the exclusion would cause the reporting entity's financial statements to be misleading. KDFA has been determined to be a component unit of the State of Kansas. KDFA is financially accountable to the State, and the State exercises oversight responsibility on financial interdependency, selection of governing authority, designation of management, and has the ability to significantly influence operations and accountability for fiscal matters, scope of public service, and special financing relationships.

To accomplish its objectives, KDFA is empowered to acquire and dispose of real and personal property; to borrow money and issue notes, bonds, or other obligations; to make secured or unsecured loans for any of the purposes for which it may issue bonds (except making loans directly to individuals to finance housing projects); to offer technical assistance to the State or any of its political subdivisions; to enter into contracts to provide such services; and to assist minority businesses in obtaining loans or other means of financial assistance. There are no other organizations or agencies whose financial statements should be combined and presented with these financial statements.

Bonds and other debt instruments issued by KDFA are limited obligations of KDFA, payable solely from and secured by a lien on the proceeds, monies, revenues, rights, interests, titles, and/or mortgages pledged under the indentures and resolutions authorizing each particular financing transaction. Bonds and other debt instruments issued by KDFA do not constitute an indebtedness of the State, or any political subdivision thereof, or an indebtedness for which the full faith and credit or the taxing powers of the State, or any political subdivision thereof, are pledged. Under State laws, KDFA and its subsidiaries are considered a governmental entity for purposes of the Kansas Tort Claims Act, which limits the liability of KDFA and its employees.

Basis of Accounting - KDFA is organized as a proprietary activity; therefore, the accompanying financial statements are prepared on the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded when incurred.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
A COMPONENT UNIT OF THE STATE OF KANSAS**

NOTES TO FINANCIAL STATEMENTS

**1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

Cash and Investments - K DFA considers all short-term investments with an original maturity of three months or less to be cash equivalents. K DFA monitors the insurance and/or amount of securities pledged by financial institutions as collateral to secure the deposits of K DFA in excess of the amount insured by the Federal Deposit Insurance Corporation (FDIC). Statutes authorize K DFA, "to invest monies of K DFA not required for immediate use."

As of June 30, 2023 and 2022, investments consist of funds invested in the Kansas Municipal Investment Pool (KMIP) and Vanguard investment account. The KMIP is an external investment pool not SEC (Securities and Exchange Commission) registered, which is regulated by the State. The investment in the KMIP is valued at cost. The Vanguard investment account is valued at fair value.

Fair value is defined as the exchange price that would be received to sell an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction. There is a fair value hierarchy which requires an entity to maximize the use of observable inputs when measuring fair value. The guidance requires three levels of fair value measurement based on the respective inputs.

Cash Held for Others - K DFA has a Custodial Agreement with UMB Bank, N.A. for UMB Bank, N.A. to act as a depository for wire transfers of good faith deposits (Deposits) which may be a requirement in the Notice of Bond Sale. UMB Bank, N.A. holds the Deposits until notified by K DFA of the successful bidder. Deposits submitted by unsuccessful bidders will not be accepted or shall be returned in the same manner received. If a bid is accepted, and the successful bidder complies with all terms and conditions of the Notice of Bond Sale, UMB Bank, N.A. transfers the Deposit to the State Treasurer one day before the bond closing date and the amount is deducted from the purchase price. No interest on the Deposit is paid by K DFA. There were no amounts recorded as cash held for others as of June 30, 2023 or 2022.

Accounts Receivable - K DFA uses the reserve method of accounting for bad debts. Under this method, all uncollectible accounts are charged to the allowance account, and bad debt expense is determined by adjusting the balance in the allowance account to a reserve considered reasonable by management. K DFA has recorded \$318 and \$0, as an allowance for uncollectible accounts as of June 30, 2023 and 2022, respectively.

Bonds Receivable from Primary Government and Component Units - The bonds receivable from primary government and component units were recorded in relation to the implementation of GASB Statement No. 91 and represent a transfer of future revenues within the same financial reporting entity. This intra-entity transfer of future revenues is reported as a bond receivable by the transferred government (K DFA).

Capital Assets - Capital assets are carried at historical cost less depreciation or amortization. Individual items with an initial cost of more than \$1,000 are capitalized. In addition, similar acquisitions of similar assets that on an individual basis are below the capitalization threshold, but are significant in total, are also capitalized. Major renewals and betterments are capitalized, and maintenance and repairs, which do not improve or extend the life of the respective assets,

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NOTES TO FINANCIAL STATEMENTS

1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

are charged against earnings in the current period. Depreciation and amortization are provided on the straight-line method over estimated useful lives ranging from two to ten years.

Unearned Revenue - Unearned revenue consists of prepaid annual fees. Cash received and invested is considered restricted, as the funds are to be available for the provision of specified services for existing bond issues and related credits on refunding bond issues.

Income Taxes - K DFA is exempt from all federal, state, and local income, sales, and property taxes.

Net Position - Net position of K DFA is classified in two components. The investment in capital assets consists of capital assets reduced by the outstanding balances of borrowings that are related to the acquisition of those assets. Unrestricted net position is remaining assets less remaining liabilities that do not meet the definition of net investment in capital assets net position.

Restatement - On July 1, 2022, K DFA adopted GASB statement No. 91, *Conduit Debt Obligations*. The primary objective of this statement is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. K DFA implemented this standard as of July 1, 2022 and restated the following balances as of and for the year ended June 30, 2022.

	As of June 30, 2022		
	As previously reported	GASB 91 implementation	As restated
Investment in direct financing leases, current portion	\$ 3,574,009	\$ (3,574,009)	\$ -
Bonds receivable from primary government and component units, current portion	--	189,246,735	189,246,735
Bonds receivable from primary government and component units, long-term portion	--	2,862,669,748	2,862,669,748
Deferred outflows - deferred refunding	--	3,293,370	3,293,370
Current maturities of long-term debt, net of premium/discount	--	189,431,513	189,431,513
Lease revenue bonds payable, current portion	3,815,013	(3,815,013)	-
Long-term debt, net of premium/discount	--	2,865,778,340	2,865,778,340
Lease revenue bonds payable	26,790,038	(26,790,038)	-

There was no cumulative impact to net position as of July 1, 2021 to the report.

Deferred Inflows of Resources/Deferred Outflows of Resources - In addition to assets, the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption

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NOTES TO FINANCIAL STATEMENTS

**1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. KDFA has three items that qualify for reporting in this category. They are the deferred outflows for pensions, OPEB, and deferred refunding. A deferred refunding charge results from the difference in carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. See Note 7 and 9, respectively, for more information on these deferred outflows related to pensions and OPEB, respectively.

In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. KDFA has two items that qualify for reporting in this category. They are the deferred inflows for pensions and OPEB. See Note 7 and 9, respectively, for more information on these deferred inflows.

Compensated Absences - Under terms of KDFA's Paid Time Off (PTO) policy, KDFA employees are granted leave for vacation, sickness and other personal time under a single accrual. PTO leave is earned in varying amounts dependent on tenure and employment status. Employees are paid for the PTO they have accrued at employment end. Compensated absences are included in the accrued salaries and related benefits on the balance sheet.

Pensions - The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of employee service and the Kansas Public Employees Retirement System's (KPERS) fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, KPERS' administrative expenses, current year benefit changes, and other changes in KPERS' fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities.

For purposes of measuring the collective net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Operating Revenues and Expenses - The principal revenues of KDFA are issuance and annual fee revenues received from borrowers. KDFA also recognizes operating revenue from application fees and other revenues earned related to the operation of KDFA, and operating expenses for administrative expenses. All other revenues and expenses are reported as non-operating revenues and expenses.

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NOTES TO FINANCIAL STATEMENTS

**1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES
(CONTINUED)**

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Related Parties - K DFA from time to time purchases goods and supplies from other State agencies for administrative and office purposes. In addition, the Kansas Housing Resources Corporation and the Kansas Department of Health and Environment reimburses K DFA for shared staff-related expenses incurred during the year.

2. CASH AND INVESTMENTS

K DFA has adopted a formal investment policy. The primary objectives of investment activities are, in priority order, safety, yield and liquidity. The standard of care to be used by investment officials shall be the “prudent investor” standard and shall be applied in the context of managing an overall portfolio.

As of June 30, 2023 and 2022, K DFA has \$539,370 and \$1,152,491, respectively, invested in the State of Kansas Municipal Investment Pool. As of June 30, 2023 and 2022, K DFA has \$12,488,488 and \$12,462,791, respectively, invested in Vanguard short-term index funds.

Custodial Credit Risk. Custodial credit risk is the risk that, in the event of the failure of the counterparty, K DFA will not be able to recover the value of its deposits or investments that are in the possession of an outside party. The bank balances of K DFA’s deposits at June 30, 2023 and 2022 totaled \$154,081 and \$111,488, respectively. UMB Bank will pledge collateral to a Federal Reserve account for bank balances in excess of the Federal Deposit Insurance Corporation (FDIC) limit, as well as by the standard coverage of the FDIC.

Credit Risk. K DFA’s policy limits investments to those allowed by State statute, and further to those with one of the top two ratings from Standard & Poor’s or Moody’s Investor Services, depending on the type of investment. As of June 30, 2023 and 2022, K DFA was invested in the Kansas Municipal Investment Pool. The municipal investment pool is under the oversight of the Pooled Money Investment Board. The board is comprised of the State Treasurer and four additional members appointed by the State Governor. The board reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest, by the U.S. government or any agency thereof, with maturities up to four years. No more than ten percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers. The Vanguard Short-Term Bond Index Fund’s (Fund) underlying securities are U.S. government, high quality (investment-grade) corporate, and investment-grade international dollar-denominated bonds. The Fund’s underlying securities have an average rating of Aa.

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NOTES TO FINANCIAL STATEMENTS

2. CASH AND INVESTMENTS (CONTINUED)

Interest Rate Risk. As a means of limiting its exposure to fair value losses arising from the fluctuations in interest rates, KDFA's investment policy limits investment maturities as follows: the portion of the portfolio equal to 150% of the current year annual operating expense budget shall be continuously invested in obligations which have maturities of twelve months or less. Monies in excess of the 150% may be invested in obligations greater than twelve months, but no more than sixty months.

KDFA had the following investments, excluding certificates of deposit, with the noted investment maturities:

Investment Type	June 30, 2023	June 30, 2023		Fair Value Hierarchy
		Investment Maturities		
		(In Years)		
		Less than 1	1-5	
KMIP	\$ 539,370	\$ 539,370	\$ --	N/A
Vanguard Short-Term Bond Index Fund	12,488,488	12,488,488	--	Level 1
Total	<u>\$ 13,027,858</u>	<u>\$ 13,027,858</u>	<u>\$ --</u>	

Investment Type	June 30, 2022	June 30, 2022		Fair Value Hierarchy
		Investment Maturities		
		(In Years)		
		Less than 1	1-5	
KMIP	\$ 1,152,491	\$ 1,152,491	\$ --	N/A
Vanguard Short-Term Bond Index Fund	12,462,791	12,462,791	--	Level 1
Total	<u>\$ 13,615,282</u>	<u>\$ 13,615,282</u>	<u>\$ --</u>	

KDFA's investments during the year did not vary substantially from those at year-end in amounts or level of risk.

Fair value measurements. Following is a description of the valuation methodologies used for assets measured at fair value in the table above.

An investment's categorization within the valuation hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The following is a description of the valuation methodologies used for instruments measured at fair value, including the general classification of such instruments pursuant to the valuation hierarchy.

The Vanguard short-term bond index fund investment is valued at Level 1 using quoted prices in active markets for identical assets.

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NOTES TO FINANCIAL STATEMENTS

3. CAPITAL ASSETS

Capital assets activity for the years ended June 30, 2023 and 2022 was as follows:

	June 30, 2022 Balance	Increases	Transfers and Decreases	June 30, 2023 Balance
Furniture and equipment	\$ 398,743	\$ 23,468	\$ (46,535)	\$ 375,676
Building improvements	585,984	--	--	585,984
Right-to-use leases	402,204	--	--	402,204
Total capital assets being depreciated	<u>1,386,931</u>	<u>23,468</u>	<u>(46,535)</u>	<u>1,363,864</u>
Less accumulated depreciation:				
Furniture and equipment	(275,949)	(40,782)	46,535	(270,196)
Building improvements	(412,785)	(58,131)	--	(470,916)
Right-to-use leases	(164,370)	(82,186)	--	(246,556)
Total accumulated depreciation and amortization	<u>(853,104)</u>	<u>(181,099)</u>	<u>46,535</u>	<u>(987,668)</u>
Total capital assets, net	<u>\$ 533,827</u>	<u>\$ (157,631)</u>	<u>\$ --</u>	<u>\$ 376,196</u>

	June 30, 2021 Balance	Increases	Transfers and Decreases	June 30, 2022 Balance
Furniture and equipment	\$ 322,563	\$ 103,253	\$ (27,073)	\$ 398,743
Building improvements	585,984	--	--	585,984
Right-to-use leases	402,204	--	--	402,204
Total capital assets being depreciated	<u>1,310,751</u>	<u>103,253</u>	<u>(27,073)</u>	<u>1,386,931</u>
Less accumulated depreciation:				
Furniture and equipment	(283,011)	(20,011)	27,073	(275,949)
Building improvements	(354,652)	(58,133)	--	(412,785)
Right-to-use leases	(82,185)	(82,185)	--	(164,370)
Total accumulated depreciation and amortization	<u>(719,848)</u>	<u>(160,329)</u>	<u>27,073</u>	<u>(853,104)</u>
Total capital assets, net	<u>\$ 590,903</u>	<u>\$ (57,076)</u>	<u>\$ --</u>	<u>\$ 533,827</u>

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

4. LONG-TERM LIABILITIES

The following is a summary of long-term liability transactions for KDFA for the periods ended June 30, 2023 and 2022 (restated):

	June 30, 2022	Additions	Deductions	June 30, 2023	Current Portion
Long-term debt					
Publicly placed revenue bonds	\$ 2,882,610,000	\$ 210,915,000	\$ 164,590,000	\$ 2,928,935,000	\$ 147,765,000
Privately placed revenue bonds	37,866,000	-	8,518,336	29,347,664	8,394,313
Lease revenue bond	30,364,047	-	3,574,009	26,790,038	3,734,818
Governmental bond	-	9,030,000	-	9,030,000	340,000
Net unamortized premium (discount)	104,369,806	29,014,793	13,638,488	119,746,111	13,540,467
Other long-term liabilities					
Lease liabilities	242,955	-	82,186	160,769	84,047
Note payable	-	5,750	1,438	4,312	1,920
Net pension liability	902,999	655,683	415,925	1,142,757	-
Total OPEB liability	6,800	4,015	1,356	9,459	-
Total long-term liabilities	\$ 3,056,362,607	\$ 249,625,241	\$ 190,821,738	\$ 3,115,166,110	\$ 173,860,565

	June 30, 2021	Additions	Deductions	June 30, 2022	Current Portion
Long-term debt					
Publicly placed revenue bonds	\$ 2,906,703,816	\$ 723,825,000	\$ 747,918,816	\$ 2,882,610,000	\$ 164,205,000
Privately placed revenue bonds	22,744,634	19,230,000	4,108,634	37,866,000	8,518,336
Lease revenue bond	33,779,060	-	3,415,013	30,364,047	3,574,009
Plus deferred amounts:					
Net unamortized premium (discount)	154,022,071	25,365,958	75,018,223	104,369,806	13,134,168
Other long-term liabilities					
Lease liabilities	323,322	-	80,367	242,955	82,187
Net pension liability	1,156,236	300,096	553,333	902,999	-
Total OPEB liability	7,685	15,893	16,778	6,800	-
Total long-term liabilities	\$ 3,118,736,824	\$ 768,736,947	\$ 831,111,164	\$ 3,056,362,607	\$ 189,513,700

Publicly placed and privately placed revenue bonds - Interest rates on the revenue bonds vary between 0.207% and 5.625%. The debt service requirements as of June 30, 2023, are as follows:

Year Ending June 30,	Total to be Paid	Principal	Interest
2024	\$ 273,796,946	\$ 156,159,313	\$ 117,637,633
2025	260,988,422	149,477,320	111,511,102
2026	252,915,391	147,400,379	105,515,012
2027	245,644,740	146,078,492	99,566,248
2028	244,697,925	151,362,160	93,335,765
2029 – 2033	1,122,560,689	749,530,000	373,030,689
2034 – 2038	824,601,347	590,675,000	233,926,347
2039 – 2043	647,687,076	521,920,000	125,767,076
2044 – 2048	300,215,163	269,680,000	30,535,163
2049 – 2053	80,266,127	76,000,000	4,266,127
	\$ 4,253,373,826	\$ 2,958,282,664	\$ 1,295,091,162

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NOTES TO FINANCIAL STATEMENTS

4. LONG-TERM LIABILITIES (CONTINUED)

These revenue bonds are secured by and payable from various pledged revenues, which include selected tax receipts such as withholding taxes, fees for services such as parking and residential halls, and appropriations.

Lease revenue bond - Interest rate on the lease revenue bond is 2.24%. The debt service requirements as of June 30, 2023, are as follows:

Year Ending June 30,	Total to be Paid	Principal	Interest
2024	\$ 4,334,915	\$ 3,734,818	\$ 600,097
2025	4,413,415	3,896,978	516,437
2026	4,504,165	4,075,020	429,145
2027	4,590,915	4,253,051	337,864
2028	4,678,165	4,435,569	242,596
2029 – 2030	6,584,510	6,394,602	189,908
	<u>\$ 29,106,085</u>	<u>\$ 26,790,038</u>	<u>\$ 2,316,047</u>

The lease revenue bond is payable solely from revenues, rents and receipts or subject to annual appropriations.

Governmental bond - Interest rate on the governmental bond is 4.97%. The debt service requirements as of June 30, 2023, are as follows:

Year Ending June 30,	Total to be Paid	Principal	Interest
2024	\$ 774,179	\$ 340,000	\$ 434,179
2025	844,268	410,000	434,268
2026	912,109	500,000	412,109
2027	941,164	555,000	386,164
2028	968,534	610,000	358,534
2029 – 2033	5,315,981	4,065,000	1,250,981
2034 – 2035	2,716,780	2,550,000	166,780
	<u>\$ 12,473,015</u>	<u>\$ 9,030,000</u>	<u>\$ 3,443,015</u>

Bond series 2023B for the Ridgeview TIF project is structured as a governmental bond issue for tax purposes. The property is owned by the City of Olathe, Kansas and all the pledges of TIF revenues are governmental. The purpose of the financing is to reimburse the developer for construction of the Olathe soccer complex by monetizing the tax revenues now rather than allowing the developer to collect the revenue annually and over time. This bond is offset by a tax revenue receivable on KDFA's balance sheet.

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NOTES TO FINANCIAL STATEMENTS

5. LEASE LIABILITIES

Description and purpose	Date of lease agreement	Amount of original agreement	Lease term	Interest rates	Amount outstanding	
					June 30, 2023	June 30, 2022
Sharp MX6071 Copier	7/1/2020	\$ 13,925	52 months	2.2400%	\$ 4,454	\$ 7,708
Office lease	7/1/2020	388,279	59 months	2.2400%	156,315	235,247
		\$ 402,204			\$ 160,769	\$ 242,955

Year Ending June 30,	Total to be Paid	Principal	Interest
2024	\$ 86,789	\$ 84,047	\$ 2,742
2025	77,576	76,722	854
	\$ 164,365	\$ 160,769	\$ 3,596

6. PRIVATE ACTIVITY BONDS

Private activity bonds are special limited obligations of KDFA and are made payable solely from a pledge of the applicable trust estate that is comprised of a particular designated revenue stream of the borrower. These private activity bonds meet the definition of conduit debt per GASB Statement 91 and are therefore not included on KDFA's balance sheet. The amounts of private activity bonds outstanding as of June 30, 2023 and 2022 were \$742,838,027 and \$759,147,453, respectively.

From the inception of the program through June 30, 2023 and 2022, the Beginning Farmer Loan Program had issued \$117,382,219 and \$114,844,844 in bonds, respectively.

7. EMPLOYEES RETIREMENT SYSTEM

General Information about the Pension Plan

Plan description. KDFA participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Annual Comprehensive Financial Report which can be found on the KPERS website at <http://www.kpers.org> or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Benefits provided. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Benefits are established by statute and may only be changed by the General Assembly. Member employees with ten or more years of credited service, may retire as early as age 55, with an actuarially reduced monthly benefit. Normal retirement is at age 65,

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NOTES TO FINANCIAL STATEMENTS

7. EMPLOYEES RETIREMENT SYSTEM (CONTINUED)

age 62 with ten years of credited service, or whenever an employee's combined age and years of credited service equal 85 "points".

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, member employees may withdraw their contributions from their individual accounts, including interest. Member employees who withdraw their accumulated contributions lose all rights and privileges of membership.

The accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Member employees chose one of seven payment options for their monthly retirement benefits. At retirement, a member employee may receive a lump-sum payment of up to 50% of the actuarial present value of the member employee's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump-sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current member employees and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 60 years with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contributions rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member employees' contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate and the statutory contribution rate was 10.08% and 13.11%, respectively, for the fiscal year ended June 30, 2023 and 9.97% and 13.33%, respectively, for the fiscal year ended June 30, 2022. Contributions to

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NOTES TO FINANCIAL STATEMENTS

7. EMPLOYEES RETIREMENT SYSTEM (CONTINUED)

the pension plan from KDFA were \$117,705 and \$112,024 for the years ended June 30, 2023 and 2022, respectively.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Net pension liability activity for the years ended June 30 was as follows:

	<u>June 30, 2023</u>	<u>June 30, 2022</u>
Net pension liability	\$ 1,142,757	\$ 902,999
Measurement date	June 30, 2022	June 30, 2021
Valuation date	December 31, 2021	December 31, 2020
Proportion	0.016%	0.016%
Change in proportion	0.000%	0.000%

The collective net pension liability is measured by KPERS each June 30, and the total pension liability used to calculate the collective net pension liability is determined by an actuarial valuation as of each December 31, rolled forward to June 30. KDFA's proportion of the collective net pension liability was based on the ratio of KDFA's actual contributions to KPERS, relative to the total employer and nonemployer contributions of the State/School Subgroup within KPERS for the fiscal years ended June 30, 2022 and 2021. The contributions used exclude contributions made for prior service, excess benefits and irregular payments.

For the years ended June 30, 2023 and 2022, KDFA recognized pension (benefit) expense of (\$65,160) and \$37,370, respectively. At June 30, 2023 and 2022, KDFA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>June 30, 2023</u>		<u>June 30, 2022</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 25,330	\$ 496	\$ 13,410	\$ 4,212
Net difference between projected and actual earnings on pension plan investments	96,241	-	-	222,752
Changes in proportionate share	25,269	73,528	35,285	120,178
Changes in assumptions	175,664	-	129,985	-
KDFA contributions subsequent to measurement date	117,705	-	112,024	-
Total	<u>\$ 440,209</u>	<u>\$ 74,024</u>	<u>\$ 290,704</u>	<u>\$ 347,142</u>

**KANSAS DEVELOPMENT FINANCE AUTHORITY
A COMPONENT UNIT OF THE STATE OF KANSAS**

NOTES TO FINANCIAL STATEMENTS

7. EMPLOYEES RETIREMENT SYSTEM (CONTINUED)

The \$117,705 reported as deferred outflows of resources related to pensions resulting from KDFA contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as increases (decreases) to pension expense as follows:

Year ended June 30:	
2024	\$ 57,787
2025	50,239
2026	40,109
2027	96,784
2028	3,561
	<u>\$ 248,480</u>

Actuarial assumptions. The total pension liability for KPERS in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Price inflation	2.75%
Wage inflation	3.50%
Salary increases, including wage increases	3.50% to 12.00%, including price inflation
Long-term rate of return, net of investment expense, and including price inflation	7.00%

Mortality rates were based on the RP 2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study conducted for the three-year period beginning January 1, 2016. The experience study is dated January 7, 2020.

The actuarial assumptions changes adopted by the pension plan for all groups based on the experience study were as follows:

- Investment return assumption was lowered from 7.25 percent to 7.00 percent

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

7. EMPLOYEES RETIREMENT SYSTEM (CONTINUED)

asset class as of the most recent experience study dated January 7, 2020, as provided by KPERs' investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. equities	23.5%	5.20%
Non-U.S. equities	23.5	6.40
Private equity	8.0	9.50
Private real estate	11.0	4.45
Yield driven	8.0	4.70
Real return	11.0	3.25
Fixed income	11.0	1.55
Short-term investments	4.0	0.25
Total	<u>100.0%</u>	

Discount rate. The discount rate used by KPERs to measure the total pension liability was 7.00%. The discount rate used to measure the total pension liability at the prior measurement date of June 30, 2021 was 7.25%. The projection of cash flows used to determine the discount rate was based on member and employer contributions. The State/School employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993 and subsequent legislation, the employer contribution rates certified by the KPERs' Board of Trustees for this group may not increase by more than the statutory cap. The statutory cap for the State fiscal year 2022 was 1.2%. The State/School employers are currently contributing the full actuarial contribution rate. The expected KPERs employer actuarial contribution rate was modeled for future years, assuming all actuarial assumptions are met in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of KDFA's proportionate share of the collective net pension liability to changes in the discount rate. The following presents KDFA's proportionate share of the collective net pension liability calculated using the discount rate of 7.00% and 7.25% for fiscal 2023 and 2022, respectively, as well as what KDFA's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%/6.25%) or 1-percentage-point higher (8.00%/8.25%) than the current rate:

	<u>1% Decrease 6.00% / 6.25%</u>	<u>Current Discount Rate 7.00% / 7.25%</u>	<u>1% Increase 8.00% / 8.25%</u>
June 30, 2023	\$ 1,615,525	\$ 1,142,757	\$ 747,675
June 30, 2022	1,326,822	902,999	546,685

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

7. EMPLOYEES RETIREMENT SYSTEM (CONTINUED)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS' financial report.

As provided by K.S.A. 1995 Supp. 74-4911f, the President of KDFA (President), an appointed official, may elect not to be a member of KPERS. Upon this election, KDFA contributes to the plan on the official's behalf an amount equal to 8% of the official's salary. The current President has not made this election.

8. DEFERRED COMPENSATION PLAN

As a component unit of the State of Kansas, KDFA participates in the State's Deferred Compensation Plan, a voluntary defined contribution retirement plan, as authorized by Internal Revenue Services (IRS) Code Section 457. Salary reduction agreements are made with eligible employees whereby prescribed amounts are withheld from the employee's pay and remitted to the Trustee, Great West Financial, which invests the withholdings in allowable investments in accordance with the investment instructions of the employees. These monies are not available to employees until termination or retirement from employment, death, or unforeseeable emergency. Any classified or unclassified employees, except those employed on an emergency, temporary, or intermittent basis, are eligible on their first day of employment to participate in this plan. During both fiscal year 2023 and 2022, five employees of KDFA participated in this plan.

All assets under this plan are held in trust for the exclusive benefit of participants and their beneficiaries. For this purpose, an annuity contract or custodial account described in IRS Code Section 497(g) is treated as a trust.

9. OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS

KPERS Death and Disability OPEB Plan

Plan Description. KDFA participates in an agent multiple-employer defined benefit other post-employment benefit (OPEB) plan (Plan) which is administered by KPERS. The Plan provides long-term disability benefits and life insurance benefits for disabled members to KPERS members, as provided by K.S.A. 74-04927. The Plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. Because the trust's assets are used to pay employee benefits other than OPEB, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the Plan.

Benefits provided. Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60% (prior to January 1, 2006, 66 2/3%) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver premium provision.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

9. OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS (CONTINUED)

Long-term disability benefit: Monthly benefit is 60% of the member’s monthly compensation, with a minimum of \$100 and maximum of \$5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, worker’s compensation benefits, other disability benefits from any other source by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while disability continues until the member’s 65th birthday or retirement date, whichever occurs first. If the disability occurs after age 60, benefits are payable while disability continues, for a period of 5 years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the term of the disability or 24 months per lifetime, whichever is less. There are no automatic cost-of-living increase provisions. KPERS has the authority to implement an ad hoc cost-of-living increase.

Group life waiver of premium benefit: Upon the death of an employee who is receiving monthly disability benefits, the Plan will pay a lump-sum benefit to eligible beneficiaries. The benefit amount will be 150% of the greater of the member’s annual rate of compensation at the time of disability or the member’s previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for 5 or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price before the life insurance benefit is computed. The indexing is based on the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual life insurance plan.

Employees covered by benefit terms. At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	0
Active employees	7
	7
	7

Total OPEB Liability

Total OPEB liability activity for the years ended June 30 was as follows:

	June 30, 2023	June 30, 2022
Total OPEB Liability	\$ 9,459	\$ 6,800
Measurement date	June 30, 2022	June 30, 2021
Valuation date	December 31, 2021	December 31, 2020

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

9. OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS (CONTINUED)

Actuarial assumptions and other inputs. The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all period included in the measurement, unless otherwise noted:

Price inflation	2.75%
Payroll growth	3.00%
Salary increases, including inflation	3.50 to 10%, including price inflation
Discount rate	3.54% for June 30, 2022 measurement date
Healthcare cost trend rates	Not applicable for the coverage in this Plan
Retiree share of benefit cost	Not applicable for the coverage in this Plan

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index.

Mortality rates were based on the RP-2014 mortality tables, as appropriate, with adjustment for mortality improvements based on Scale MP-2021.

The actuarial assumptions used in the June 30, 2022 valuation were based on actuarial experience study for the period July 1, 2016 – June 30, 2018. Other demographic assumptions are set to be consistent with the actuarial assumptions reflected in the December 31, 2021 KPERS pension valuation.

Changes in the Total OPEB Liability

	<u>June 30, 2023</u>	<u>June 30, 2022</u>
	<u>Total OPEB</u>	<u>Total OPEB</u>
	<u>Liability</u>	<u>Liability</u>
Beginning balance	\$ 6,800	\$ 7,685
Changes for the year:		
Service cost	5,485	5,149
Interest	265	284
Effect of economic/demographic gains or losses	(4,810)	(6,257)
Effect of assumptions changes or inputs	1,719	(61)
Net changes	<u>2,659</u>	<u>(885)</u>
Ending balance	<u>\$ 9,459</u>	<u>\$ 6,800</u>

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate increased from 2.16% on June 30, 2021 to 3.54% on June 30, 2022 and decreased from 2.21% on June 30, 2020 to 2.16% on June 30, 2021.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of KDFA, as well as what KDFA's total OPEB liability would be if it were

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

9. OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS (CONTINUED)

calculated using a discount rate that is 1-percentage-point lower (2.54%/1.16%) or 1-percentage-point higher (4.54%/3.16%) than the current discount rate:

	1% Decrease <u>2.54% / 1.16%</u>	Current Discount Rate <u>3.54% / 2.16%</u>	1% Increase <u>4.54% / 3.16%</u>
June 30, 2022	\$ 9,243	\$ 9,459	\$ 9,522
June 30, 2021	5,480	6,800	7,793

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The healthcare trend rates do not affect the liabilities related to the long-term disability benefits sponsored by KPERS. Therefore, there is no sensitivity to a change in healthcare trend rates.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023 and 2022, KDFA recognized OPEB expense of \$2,294 and \$2,284, respectively. At June 30, 2023 and 2022, KDFA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>June 30, 2023</u>		<u>June 30, 2022</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ --	\$ 23,637	\$ --	\$ 22,281
Changes in assumptions	1,601	1,256	65	1,441
Benefit payments subsequent to the measurement date	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
Total	<u>\$ 1,601</u>	<u>\$ 24,893</u>	<u>\$ 65</u>	<u>\$ 23,722</u>

The deferred outflow of resources related to the benefit payments subsequent to the measurement date totaling \$0 consist of payments made to KPERS for benefits and administrative costs, and will be recognized as a reduction in the total OPEB liability during the

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NOTES TO FINANCIAL STATEMENTS

9. OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS (CONTINUED)

year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Deferred Outflows (Inflows) of Resources
	<hr/>
Year ended June 30:	
2024	\$ (3,456)
2025	\$ (3,456)
2026	\$ (3,456)
2027	\$ (3,456)
2028	(3,314)
Thereafter	(6,154)
	<hr/>
	\$ (23,292)

10. RISK MANAGEMENT

KDFA is exposed to various risks of loss related to torts: professional liability, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. KDFA has not made a claim against any of the insurance policies.

KDFA has commercial insurance coverage related to miscellaneous professional liability with a limit of liability of \$10,000,000 and retention of \$200,000 deductible. KDFA also has commercial insurance coverage on personal property with a limit of \$1,320,900 and \$1,000 deductible, which includes coverage on electronic data processing equipment, media, and data. This policy also provides general liability coverage with a \$2,000,000 per occurrence / \$4,000,000 aggregate limit. In addition, there is a Public Officials and Employees Liability Insurance Policy with an aggregate limit of \$2,000,000 and a deductible of \$1,000. Insurance settlements have not exceeded insurance coverage for the past three fiscal years. In addition, KDFA purchased public official surety bonds for an additional coverage of \$1,500,000. KDFA also participates as a Non-State group in the State's employee health benefit plan.

11. PENDING GASB PRONOUNCEMENTS

GASB Statement No. 99, *Omnibus 2022*, enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics including: 1) classification and reporting of derivative instruments within the scope of Statement No. 53 that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument; 2) clarification of certain provisions in Statement No. 87, Statement No. 94 and Statement No. 96; 3) extension of the period during which the London Interbank offered Rate (LIBOR) is considered an appropriate benchmark interest rate of the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt; 4) accounting for the

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTES TO FINANCIAL STATEMENTS

11. PENDING GASB PRONOUNCEMENTS (CONTINUED)

distribution of benefits as part of the Supplemental Nutrition Assistance Program; 5) disclosures related to nonmonetary transactions; 6) pledges of future revenues when resources are not received by the pledging government; 7) clarification of provisions in Statement No 34 related to the focus of the government-wide financial statements; terminology updates related to certain provisions of Statement No. 63; and 8) terminology used in Statement No. 53 to refer to resource flows statements. The provisions of this statement for items 1 and 2 are effective for financial statements for the KDFA’s fiscal year ending June 30, 2024, and June 30, 2023, respectively. All other provisions of this statement are effective upon issuance.

GASB statement No. 100, *Accounting Changes and Error Corrections*, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. This statement defines accounting changes as changes in accounting principles, changes in accounting estimates and changes to or within the financial reporting entity. This statement also addresses corrections of errors in previously issued financial statements. This statement prescribes the accounting and financial reporting for each type of accounting change and error corrections. This statement requires that changes in accounting principles and error corrections be reported retroactively by restating prior periods, changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and changes in accounting estimates be reported prospectively by recognizing the change in the current period. This statement also requires disclosure in the notes to the financial statements of descriptive information about accounting changes and error corrections. Furthermore, this statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information and supplementary information. The provisions of this statement are effective for financial statements for KDFA’s fiscal year ending June 30, 2024.

GASB Statement No. 101, *Compensated Absences*, better meets the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The provisions of this statement are effective for financial statements for KDFA’s fiscal year ending June 30, 2025.

12. SUBSEQUENT EVENTS

KDFA has issued the following private activity bonds subsequent to June 30, 2023:

Name	Principal Amount	Series	Type	Issued
YMCA Lofts Project	\$ 680,000	2023H	Multifamily housing revenue draw-down bond	9/19/2023

REQUIRED SUPPLEMENTARY INFORMATION

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2023

Schedule of Changes in
Total OPEB Liability

Last Six Fiscal Years*

	2023	2022	2021	2020	2019	2018
Measurement Date	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017
Total OPEB liability						
Service cost	\$ 5,485	\$ 5,149	\$ 5,653	\$ 5,398	\$ 5,350	\$ 5,409
Interest	265	284	919	1,673	2,167	2,088
Effect of economic/demographic gains or losses	(4,810)	(6,257)	(11,149)	(7,180)	(4,741)	-
Effect of assumptions changes or inputs	1,719	(61)	(1,528)	(241)	113	-
Benefit payments	-	-	(13,485)	(20,227)	(20,227)	(20,227)
Net change in total OPEB liability	<u>2,659</u>	<u>(885)</u>	<u>(19,590)</u>	<u>(20,577)</u>	<u>(17,338)</u>	<u>(12,730)</u>
Total OPEB liability - beginning	<u>6,800</u>	<u>7,685</u>	<u>27,275</u>	<u>47,852</u>	<u>65,190</u>	<u>77,920</u>
Total OPEB liability - ending	<u>\$ 9,459</u>	<u>\$ 6,800</u>	<u>\$ 7,685</u>	<u>\$ 27,275</u>	<u>\$ 47,852</u>	<u>\$ 65,190</u>
Covered payroll	<u>\$ 840,391</u>	<u>\$ 794,505</u>	<u>\$ 765,276</u>	<u>\$ 882,372</u>	<u>\$ 851,388</u>	<u>\$ 868,803</u>
Total OPEB liability as a percentage of covered payroll	1.13%	0.86%	1.00%	3.09%	5.62%	7.50%

*GASB 75 requires presentation of ten years. As of June 30, 2023, only six years of information is available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the plan.

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period:

June 30, 2023: 3.54%
June 30, 2022: 2.16%
June 30, 2021: 2.21%
June 30, 2020: 3.50%
June 30, 2019: 3.87%
June 30, 2018: 3.58%
June 30, 2017: 2.85%

KANSAS DEVELOPMENT FINANCE AUTHORITY
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 REQUIRED SUPPLEMENTARY INFORMATION

SHARE OF THE COLLECTIVE NET PENSION LIABILITY
Kansas Public Employees Retirement System
Last Ten Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
KDFA's proportion of the net pension liability	0.0160%	0.0160%	0.0155%	0.0181%	0.0179%	0.0189%	0.0194%	0.0186%	0.0166%	0.0174%
KDFA's proportionate share of the collective net pension liability	\$ 1,142,757	\$ 902,999	\$ 1,156,236	\$ 1,170,992	\$ 1,164,739	\$ 1,272,837	\$ 1,303,753	\$ 1,285,093	\$ 1,058,007	\$ 1,264,104
KDFA's covered-employee payroll	\$ 840,391	\$ 794,505	\$ 765,276	\$ 882,372	\$ 851,388	\$ 868,803	\$ 830,945	\$ 795,550	\$ 726,959	\$ 753,634
KDFA's proportionate share of the collective net pension liability as a percentage of its covered-employee payroll	136%	114%	151%	133%	137%	147%	157%	162%	146%	168%
Plan fiduciary net position as a percentage of the total pension liability	69.75%	76.40%	66.30%	69.88%	68.88%	67.12%	65.10%	64.95%	66.60%	59.94%

Note: Information on this schedule is measured as of the measurement date.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF KDFA'S CONTRIBUTIONS
Kansas Public Employees Retirement System
Last Ten Fiscal Years**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution	\$ 117,705	\$ 112,024	\$ 113,058	\$ 110,276	\$ 116,561	\$ 102,252	\$ 93,917	\$ 90,657	\$ 80,621
Contributions in relation to the contractually required contribution	<u>(117,705)</u>	<u>(112,024)</u>	<u>(113,058)</u>	<u>(110,276)</u>	<u>(116,561)</u>	<u>(102,252)</u>	<u>(93,917)</u>	<u>(90,657)</u>	<u>(80,621)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
KDFA's covered-employee payroll	\$ 897,831	\$ 840,391	\$ 794,505	\$ 765,276	\$ 882,372	\$ 851,388	\$ 868,803	\$ 830,945	\$ 795,550
Contributions as a percentage of covered-employee payroll	13.11%	13.33%	14.23%	14.41%	13.21%	12.01%	10.81%	10.91%	10.13%

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

Changes in benefit terms for KPERS. Effective January 1, 2014, KPERS Tier 1 members' employee contribution rate increased to 5.0% and then on January 1, 2015, will increase to 6.0% with an increase in benefit multiplier to 1.85% for future years of service. For Tier 2 members retiring after July 1, 2012, the cost of living adjustments (COLA) are eliminated, but members will receive a 1.85% multiplier for all years of service.

January 1, 2015, the KPERS 3 cash balance plan became effective. Members enrolled in this plan are those first employed in a KPERS covered position on or after January 1, 2015, or KPERS 1 or KPERS 2 members who left employment before vesting and returned to employment on or after January 1, 2015. The retirement benefit is an annuity based on the account balance at retirement.

For the State fiscal year 2017, the Legislature changed the working after retirement rules for members who retire on or after January 1, 2019. The key changes to the working after retirement rules were to lengthen the waiting period for KPERS members to return to work from 60 days to 180 days for members who retire before attaining age 62, remove the earnings limitation for all retirees and establish a single-employer contribution schedule for all retirees.

Changes in assumptions for KPERS. As a result of the experience study completed in November 2016, there were several changes made to the actuarial assumptions and methods since the prior valuation. The changes that impact all groups were effective December 31, 2016 and include:

- The price inflation assumption was lowered from 3.00% to 2.75%.
- The investment return assumption was lowered from 8.00% to 7.75%.
- The general wage growth assumption was lowered from 4.00% to 3.50%.
- The payroll growth assumption was lowered from 4.00% to 3.00%.

Changes from the November 2016 experience study that impacted individual groups are listed below:

KPERS:

- The post-retirement healthy mortality assumption was changed to the RP-2014 Mortality Table, with adjustments to better fit the observed experience for the various KPERS groups. The most recent mortality improvement scale, MP-2016, is used to anticipate future mortality improvements in the valuation process through the next experience study.
- The active member mortality assumption was modified to also be based on the RP-2014 Employee Mortality Table with adjustments.
- The retirement rates for the select period (when first eligible for unreduced benefits under Rule of 85) were increased, but all other retirement rates were decreased.
- Disability rates were decreased for all three groups.
- The termination of employment assumption was increased for all three groups.
- The interest crediting rate assumption for KPERS 3 members was lowered from 6.50% to 6.25%.

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

As a result of the experience study completed in January 2020, there were several changes made to the actuarial assumptions and methods since the prior valuation. The changes that impact all groups were effective December 31, 2019 and include:

- The investment return assumption was lowered from 7.75% to 7.50%.
- The general wage growth assumption was lowered from 3.50% to 3.25%.
- The payroll growth assumption was lowered from 3.00% to 2.75%.

Changes from the January 2020 experience study that impacted individual groups are listed below:

KPERS:

- Retirement rates were adjusted to partially reflect observed experience.
- Termination rates were increased for most KPERS groups.
- Disability rates were reduced.
- Factors for the State group that are used to anticipate higher liabilities due to higher final average salary at retirement for pre-1993 hires were modified to better reflect actual experience.
- The administrative expense load for contributions rates was increased from 0.16% to 0.18%.

December 31, 2020 assumption changes included a decrease of the investment return assumption from 7.75% to 7.25% and increase in general wage growth assumption from 3.25% to 3.50%.

December 31, 2021 assumption changes included a decrease of the investment return assumption from 7.25% to 7.00%.

SUPPLEMENTARY INFORMATION

**KANSAS DEVELOPMENT FINANCE AUTHORITY
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PRIVATE ACTIVITY BONDS

Years Ended June 30, 2023 and 2022

Name	Original Principal Amount	Series	Type of Bonds	Balance at 6/30/2023	Balance at 6/30/2022
Bluffs at Olathe Apartments Project	\$ 9,500,000	1998X	Multifamily Housing Revenue Bonds	\$ -	\$ 7,584,000
Spirit AeroSystems, Inc. Project	80,000,000	2005J	Taxable Revenue Bonds	80,000,000	80,000,000
Olathe Good Samaritan Towers	6,100,000	2006N	Multifamily Housing Revenue Bonds	-	4,813,252
Northeast Renaissance Center Apartments	3,800,000	2007B-2	Multifamily Housing Revenue Bonds	788,481	799,494
University of Kansas Hospital Authority (KUHA) - (KU Health System) Variable Rate	25,000,000	2011J	Variable Rate Demand Health Facilities Revenue Bonds	20,260,000	21,020,000
Village Shalom Obligated Group Project	12,155,000	2013E	Refunding Revenue Bonds	4,808,494	5,637,129
Stormont-Vail HealthCare, Inc.	40,000,000	2013J	Health Facilities Revenue Bonds	-	39,325,000
Adventist Health System	30,000,000	2014C-ADV		12,000,000	14,000,000
Lifespace Communities, Inc. - Claridge Court Project	5,485,000	2014G		730,000	1,430,000
Madison Street Apartments	7,600,000	2016L	Senior Housing Revenue Bonds	3,250,467	4,081,696
Stormont-Vail HealthCare, Inc.	102,220,000	2016M,N,O	Health Facilities Revenue Bonds	72,635,000	76,390,000
Hillcrest Apartments, LP	6,100,000	2017F-1 F-2	Senior Housing Revenue Bonds	4,404,801	4,404,801
Nettleton Manor Apartments Project	7,325,000	2018C-1	Multi-family Revenue Bonds	5,824,515	5,899,727
Nettleton Manor Apartments Project	675,000	2018C-2	Multi-family Revenue Bonds	974,480	1,011,813
Village Shalom, Inc. Project	41,085,000	2018A	Health Facilities Revenue Bonds	41,085,000	41,085,000
Village Shalom, Inc. Project	19,500,000	2018B	Health Facilities Revenue Bonds	5,770,000	5,770,000
Turtle Hill Townhomes	4,000,000	2018D	Low Income Housing Revenue Bonds	3,470,000	3,500,000
Stormont-Vail HealthCare, Inc. - Health Facilities Refunding 2011F	36,265,000	2019K	Privately Placed Health Facilities Revenue Bonds	30,385,000	35,260,000
YMCA Lofts	6,120,000	2019L	Privately Placed Low Income Housing Revenue Bonds	3,213,430	5,103,344
Suburban Water	4,300,000	2019P	Privately Placed Industrial Facility Revenue Bonds	3,732,323	3,895,634
Town House Renaissance LP Project	20,000,000	2020D	Privately Placed Affordable Housing Revenue Bonds	9,344,318	9,478,177
Kansas City Venture Group Refundings (Boulevard, The Falls, Heather Glen)	43,750,000	2020LMN	Privately Placed Multifamily Housing Revenue Bonds	43,750,000	43,750,000
Silver City Preservation LLC - Silver City Apartments	21,618,000	2020J	Privately Placed Multifamily Housing Revenue Bond	15,980,039	21,618,000
Curtis Homes	4,081,000	2020Q	Affordable Multifamily Housing Governmental Note	4,014,888	3,876,293
Stormont-Vail HealthCare, Inc.	35,390,000	2021F	Privately Placed Health Facilities Revenue Bonds	33,945,000	34,690,000
Stormont-Vail HealthCare, Inc. (Ref 2013J)	40,145,000	2021G	Privately Placed Health Facilities Refunding Revenue Bonds	38,130,000	--
Sunrise Towers Apartments	19,000,000	2021H	Privately Placed Multifamily Housing Revenue Bonds	18,564,190	18,786,065
Adventist Health System	178,440,000	2021B	Hospital Revenue Bonds	167,695,000	178,440,000
Davidson' Landing Apartment Homes	14,533,000	2021E	Affordable Multifamily Housing Revenue Bonds	14,533,000	14,533,000
Union at The Loop	35,000,000	2021N	Privately Placed Multifamily Housing Revenue Bonds	35,000,000	20,274,607
Hays Medical Center, Inc.	50,105,000	2021S	Privately Placed Taxable Convertible Health Care Facilities Refunding Revenue Bonds	47,410,000	50,105,000
Sante Fe Trail Apartments	2,823,000	2022H-1	Privately Placed Multifamily Governmental Note	2,823,000	2,823,000
Sante Fe Trail Apartments	1,325,000	2022H-2	Privately Placed Multifamily Housing Revenue Bonds	1,313,004	18,668
Salina RAD	11,700,000	2022B	Privately Placed Multifamily Housing Revenue Bonds	4,054,597	--
Oakdale Senior Village	10,430,000	2023D-1	Publicly Placed Multifamily Tax-Exempt Mortgage-backed Bonds	10,430,000	--
Oakdale Senior Village	2,519,000	2023D-2	Publicly Placed Multifamily Housing Revenue Bonds	2,519,000	--
				<u>\$ 742,838,027</u>	<u>\$ 759,403,700</u>

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

INDEPENDENT AUDITOR'S REPORT

Board of Directors
Kansas Development Finance Authority
Topeka, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Kansas Development Finance Authority (KDFA) which comprise the balance sheet as of June 30, 2023 and 2022, and the related statements of revenues, expenses and changes in net position, and cash flows for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, and have issued our report thereon dated November 1, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered KDFA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of KDFA's internal control. Accordingly, we do not express an opinion on the effectiveness of KDFA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether KDFA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests

disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control on compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering KDFA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Allen, Gibbs & Houlik, L.C
CERTIFIED PUBLIC ACCOUNTANTS

Wichita, KS
November 1, 2023